

Primary Care Workforce Planning



Neighbourhood Profile: Bay Street Corridor



Primary Care Workforce Profile															
Number of Comprehensive Primary Care	e Weekly \vailable	Year	Chiropodists	Dieticians	Midwives	NPs	OTs	Optometrists	Pharmacists	PTs	Psychologists	RNs	RPNs	RTs	SLPs
Physicians	ag(st	2016	215	270	0	266	219	0	2,876	1,166	653	1,338	761	0	211
2016 99	ver	2017	255	226	0	127	143	960	2,681	1,129	739	1,426	758	82	214
2017 82	A Ţ	2018	326	288	13	144	114	####	1,028	769	778	1,415	733	81	207





Examine the Sources of Service Requirements at a Neighbourhood Level

Total Service Requirements =

1 - Resident Visits: Number of resident visits expected to be accessed in their neighbourhood of residence based on baseline spatial patterns of utilization

2 - Non-Resident Visits: Number of non-resident visits expected to be accessed in the neighbourhood based on baseline spatial patterns of utilization

3 - Non-City Utilization: Number of visits expected to be utilized by non-city residents in the neighbourhood based on baseline spatial patterns of utilization



	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026
Number of Residents	24,010	26,287	28,565	30,842	33,119	35,397	37,674	39,951	42,228	44,506	46,783
Resident Visits	74,474	77,525	88,601	95,665	102,729	109,792	116,856	123,920	130,983	138,047	145,111
Proportion of Care Accessed						20.7%					
Within Home Neighbourhood						23.170					
Resident Visits Adjusted for	22 110	23 025	26 315	28 / 12	30 510	32 608	34 706	36 804	38 902	41 000	43 098
Spatial Patterns of Utilization	22,115	20,020	20,010	20,412	50,510	52,000	54,700	00,004	30,302	41,000	-0,000
Non-Resident Visits	333,191	337,964	361,273	375,314	389,355	403,395	417,436	431,477	445,518	459,559	473,600
Non-City Utilization						86,252					
Total Service Requirement	441,562	447,241	473,839	489,978	506,117	522,256	538,395	554,533	570,672	586,811	602,950





Examine the Sources of Service Capacity at a Neighbourhood Level	
Total Service Capacity =	
Comprehensive Care Physicians' Safe Service Capacity: Estimated number of services provided by comprehensive care physicians who are not expected to be at risk of exit from the workforce	
Comprehensive Care Physicians' At-Risk Service Capacity: Estimated number of services provided by comprehensive care physicians who are considered to be at risk of exit from the workforce	
Service Capacity Generated by Non-Comprehensive Care Physicians: Estimated number of services provided by non-comprehensive care physicians	



Number of Comprehensive Primary Care Physicians			2017	2018	2019	2020	2021	2022	2023
		Comprehensive Care Physicians' Safe Service Capacity	234,688	237,962	231,191	230,280	231,394	230,023	226,532
2016	99	Comprehensive Care Physicians' At-Risk Service Capacity	68,946	58,041	57,181	50,793	43,481	39,145	38,096
2010		Non-Comprehensive Care Physicians' Service Capacity				66,521			
2017	82	Total Service Capacity	370,155	362,524	354,893	347,594	341,396	335,689	331,149

Allied Health Professionals Average Weekly Hours Available									
Profession	2016	2017	2018						
Chiropodists	215	255	326						
Dieticians	270	226	288						
Midwives	0	0	13						
NPs	266	127	144						
OTs	219	143	114						
Optometrists	0	960	1,097						
Pharmacists	2,876	2,681	1,028						
PTs	1,166	1,129	769						
Psychologists	653	739	778						
RNs	1,338	1,426	1,415						
RPNs	761	758	733						
RTs	0	82	81						
SLPs	211	214	207						

Toronto Region Primary Care Workforce Planning Toolkit

Technical Notes – Neighbourhood & Subregion Packages

Project Description

The Toronto Region Primary Care Workforce Planning Toolkit is a fit-for-purpose toolkit to support integrated primary care workforce planning in the Toronto Region. The toolkit is the result of a collaboration between the Health Analytics team at Ontario Health Toronto and consultants from the Canadian Health Workforce Network. A partnership with the City of Toronto, as well as extensive consultation with stakeholders, decision-makers, leaders, and frontline workers in Toronto, informed the development of the toolkit.

The toolkit provides a body of evidence around the current (and projected future) states of population health needs and primary care service provision at a neighbourhood level within the City of Toronto. The goal of the toolkit is to support evidence-based decision-making, particularly with regards to deployment of the primary care workforce and other health system resources. The toolkit looks at population needs and workforce capacity at the neighbourhood, sub-region, and whole city levels. It takes into account variations in population needs, workforce service capacity, and existing assets, and also addresses challenges specific to Toronto, such as patient mobility, anticipated rapid population growth, and physician retirement.

Methodology

The toolkit is composed of a series of modules that assemble information about primary care in the City of Toronto:

- The **Population Health Profiles Module** captures characteristics of the population that impact the need for primary care services.
- The **Population Growth Module** captures neighbourhood-level population growth projections generated by the City of Toronto, allowing us to adjust service requirements to account for anticipated population growth.
- The **Spatial Patterns of Utilization Module** captures a snapshot of primary care utilization patterns and allows us to adjust service requirements to account for patients' care-seeking behaviours.
- The **Unmet Need Module** captures information related to neighbourhood-level unmet healthcare need, which can contribute to an adjustment of service requirements.
- The **Service Requirements Module** estimates primary care service requirements using the CIHI Population Grouping Methodology.
- The **Workforce Profiles Module** captures information about the primary care workforce including physicians and chiropodists, dieticians, midwives, nurse practitioners, optometrists, occupational therapists, pharmacists, psychologists, physiotherapists, registered nurses, registered practical nurses, respiratory therapists, and speech-language pathologists practicing in each neighbourhood.
- The Service Capacity Module estimates the capacity of the workforce to provide primary care services.

Outputs from these modules are synthesized and summarized in the three static dashboards – Neighbourhood Profiles, Service Requirements, and Service Capacity – that are included in the neighbourhood and subregion packages.

This information is a starting point for local stakeholders wishing to better understand the primary care landscape in their communities. Interpretation of these outputs should consider the local context (factors related to both the community and the local workforce). Engagement and consultation with local stakeholders and frontline healthcare providers are essential parts of the planning process.



Definitions

Sub-Regions: Smaller geographic planning regions within Ontario Regions, developed to help better understand and address patient and population needs at the local level. There are 5 central and 6 peripheral sub-regions in the City of Toronto. One sub-region overlaps with a neighbouring Region and only the part of this sub-region located in Toronto has been included in these analyses. More information about sub-regions is available at http://www.torontocentrallhin.on.ca/forhsps/subregions.aspx.

Neighbourhoods: The 140 City of Toronto neighbourhoods were built by the Social Development, Finance & Administration department at the City of Toronto using Statistics Canada Census Tracts. More information about neighbourhoods is available at https://www.toronto.ca/city-government/data-research-maps/neighbourhoods-communities/neighbourhood-profiles/.

Comprehensive care physician: Primary care physicians who provide comprehensive care according to the algorithm developed at ICES (<u>https://www.cmajopen.ca/content/5/4/E856</u>).

Non-comprehensive care physician: Primary care physicians who practice less than 44 days per year or who otherwise do not meet the criteria to be characterized as providing comprehensive primary care according to the algorithm developed at ICES (<u>https://www.cmajopen.ca/content/5/4/E856</u>).

Individual-level Service Requirements: Predicted number of visits to a primary care physician based on clinical and demographic profiles generated by the CIHI Population Grouping Methodology (<u>https://www.cihi.ca/sites/default/files/document/infosheet_popgroupmethod_en_web_0.pdf</u>).

Neighbourhood-level Service Requirements: Neighbourhood-level service requirements are a function of the number of visits to a primary care physician required by neighbourhood residents and by residents of other neighbourhoods in the City, adjusted for spatial patterns of utilization, along with the number of visits required by patients from outside the City of Toronto and an estimate of unmet need.

Total Service Capacity: Neighbourhood-level service capacity is a function of the estimated number of visits provided by comprehensive care physicians who are not expected to exit the workforce, plus the estimated number of visits provided by comprehensive care physicians who are considered to be at risk of retirement, plus the estimated number of visits provided by non-comprehensive care physicians.

Physician Service Capacity: Physician service capacity is estimated on an individual level (based on the total number of visits provided in 2017 (from IPDB)) with adjustment for age-based changes in workload (from https://www.ncbi.nlm.nih.gov/pmc/articles/PMC6516703/) and aggregated to the neighbourhood level.

At-risk Service Capacity: Visits associated with physicians whose age-based risk of retirement is at least 20%.

Allied Health Provider: Allied health providers include Chiropodists, Dieticians, Midwives, Nurse Practitioners, Optometrists, Occupational Therapists, Pharmacists, Psychologists, Physiotherapists, Registered Nurses, Registered Practical Nurses, Respiratory Therapists, and Speech-Language Pathologists.

Primary Care Activities: Activities relating directly to primary care include General Service Provision, Continuing Care, Comprehensive Primary Care, Chronic Disease Prevention and Management, Public Health, Mental Health and Addiction, Primary Maternity Care, Geriatric Care, Infectious Disease Prevention and Control, and Palliative Care.

Average Weekly Hours Available: The average weekly hours of direct professional services in activities identified as relating directly to primary care, estimated based on past hours worked. Note that this estimate represents normal hours of service that the workforce undertook, not "potential" or "extra" available hours. These are descriptive estimates, not projections, and may not represent future workforce service capacity.

Sources of Data

- **Population Health Profiles:** Ontario Community Health Profiles Partnership (OCHPP)
- Ontario Marginalization Index: OCHPP
- Population Growth: City of Toronto Planning Department
- Unmet Need: OCHPP
- Spatial Patterns of Utilization: Utilization Matrix generated using data from ICES through an AHRQ request
- Service Requirements: CIHI Population Grouping Methodology outputs provided by the Ontario Ministry of Health
- Primary Care Workforce Profile & Service Capacity (Physicians): ICES Physician Database (IPDB) accessed through OCHPP
- Primary Care Workforce Profile & Service Capacity (Other Health Professionals): Health Professions Database (HPDB) outputs provided by the Ontario Ministry of Health

Assumptions

Service requirements are estimated assuming a Medium population growth scenario and a 10-year horizon.

We assume linear residential development and population growth between the base year and the horizon year.

In our baseline scenario, we assume that new residents of a neighbourhood will have a similar profile and service requirements to those currently residing within the neighbourhood.

We adjust for population mobility using a snapshot of spatial patterns of utilization observed in FY 2017/18.

We assume that providers' age-based changes in workload and retirement probabilities will be consistent with those observed in comprehensive primary care physicians practicing in Ontario between 1992 and 2013 (from https://www.ncbi.nlm.nih.gov/pmc/articles/PMC6516703/).

Limitations

Neighbourhood geographies are not specifically designed for primary care health workforce planning.

Some neighbourhoods are split between subregions. In these cases, neighbourhoods have been assigned to a single subregion as follows:

Neighbourhood Name (Number)	Split Between Sub-Regions	Assigned To		
Kingsview Village-The Westway (6)	North Etobicoke Malton West Woodbridge &	North Etobicoke Malton		
	North York West	West Woodbridge		
Willowridge-Martingrove-Richview (7)	North Etobicoke Malton West Woodbridge &	North Etobicoke Malton		
	North York West	West Woodbridge		
Islington-City Centre West (14)	South Etobicoke & West Toronto	South Etobicoke		
Victoria Village (43)	North York Central & East Toronto	East Toronto		
Leaside-Bennington (56)	North Toronto & Mid-East Toronto	North Toronto		
South Riverdale (70)	Mid-East Toronto & East Toronto	East Toronto		
Waterfront Communities-The Island	Mid-West Toronto & Mid-East Toronto	Mid-East Toronto		
(77)				
Yonge-St.Clair (97)	Mid-West Toronto & North Toronto	North Toronto		
Clairlea-Birchmount (120)	East Toronto & Scarborough South	East Toronto		
Birchcliffe-Cliffside (122)	East Toronto & Scarborough South	East Toronto		

Sub-Region boundaries do not equate to Ontario Health Team (OHT) boundaries, but are used as a proxy to show the approximate catchment area served by OHTs.

Unmet need is currently not accounted for in the estimate of Service Requirements. A process to define quantitative estimates of unmet need through engagement with local stakeholders is in development for operationalization during the next phase of planning.

Estimates of service capacity for physicians are in *visits*, while estimates of service capacity for allied health providers are in *hours per week*.

The information in the HPDB was provided on an "as-is" basis. The data were originally obtained by the Ministry of Health directly from health regulatory Colleges. The Ministry therefore cannot and does not warrant or represent that the information is accurate, complete, reliable or current.

Spatial patterns of utilization and the primary care workforce are not independent; there is an interaction and observed patterns can change over time. For more information about the neighbourhood- and sub-region-level spatial patterns of utilization methodology, results, and visualizations, please contact Ontario Health Toronto.

Due to the data lags associated with the use of administrative data for planning, the most recent year of data input into this planning exercise is for FY 2018/19 and trends that have since emerged are not reflected in our analysis.

Our workforce model projects forward current capacity available within the system and does not model the impact of entry of new health care providers into the workforce. The neighbourhood-level gaps between service capacity and service requirements illustrated in our outputs can be used to identify neighbourhoods where additional resources are required to meet primary care needs.

Abbreviations

ACSC – Ambulatory Care Sensitive Condition AHRQ – Applied Health Research Question CIHI – Canadian Institute for Health Information COPD – Chronic Obstructive Pulmonary Disease ED – Emergency Department FY – Fiscal Year NP - Nurse Practitioner OCHPP - Ontario Community Health Profiles Partnership **OHT – Ontario Health Teams** OT – Occupational Therapist PEM – Patient Enrolment Model PT – Physiotherapist RN - Registered Nurse **RPN – Registered Practical Nurse** RT – Respiratory Therapist SLP – Speech & Language Pathologist

Contact

For more Information, please contact: Ontario Health Toronto, Health Analytics <u>Healthanalytics@tc.lhins.on.ca</u>

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